VZCZCXRO4476 OO RUEHDBU DE RUEHEK #1586/01 3131208 ZNY CCCCC ZZH O 091208Z NOV 06 FM AMEMBASSY BISHKEK TO RUEHC/SECSTATE WASHDC IMMEDIATE 8510 INFO RUCNCIS/CIS COLLECTIVE IMMEDIATE RUEHBJ/AMEMBASSY BEIJING IMMEDIATE 1801 RUEHDBU/AMEMBASSY DUSHANBE IMMEDIATE 1345 RHEFDIA/DIA WASHDC IMMEDIATE RUEKJCS/OSD WASHDC IMMEDIATE RUEAIIA/CIA WASHDC IMMEDIATE RHEHNSC/NSC WASHDC IMMEDIATE RUEKJCS/SECDEF WASHDC IMMEDIATE RUEKJCS/JOINT STAFF WASHDC IMMEDIATE RUEHGV/USMISSION GENEVA IMMEDIATE 0376 RUEHVEN/USMISSION USOSCE IMMEDIATE 2216 RUCNDT/USMISSION USUN NEW YORK IMMEDIATE 1598 RUEHNO/USMISSION USNATO BRUSSELS BE IMMEDIATE RUEHBS/USEU BRUSSELS IMMEDIATE RUEHLMC/MILLENNIUM CHALLENGE CORP IMMEDIATE RUMICEA/USCENTCOM INTEL CEN MACDILL AFB FL IMMEDIATE

C O N F I D E N T I A L SECTION 01 OF 02 BISHKEK 001586

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DEPT FOR SCA/CEN

E.O. 12958: DECL: 11/09/2016 TAGS: PGOV PINR PREL ASEC KG SUBJECT: PARLIAMENT PASSES, PRESIDENT SIGNS NEW KYRGYZ CONSTITUTION; PROTEST TURNS TO CELEBRATION

REF: A. BISHKEK 1571

¶B. BISHKEK 1566

1C. BISHKEK 1565

TD. BISHKEK 1554 LE. BISHKEK 1551

¶F. BISHKEK 1548

¶G. BISHKEK 1537 STATE 180495

BISHKEK 00001586 001.2 OF 002

Classified By: Amb. Marie L. Yovanovitch, Reason 1.4 (b) and (d).

11. (C) SUMMARY: Late on November 8, the Kyrgyz Parliament adopted a new constitution that appears to limit the powers of the president and to increase the role of the parliament. On November 9, President Bakiyev signed the new constitution into effect, although under the terms of the agreement both the President and Parliament will remain in office until their terms end in 2010. This latest draft was the product of a "reconciliation group" with members from the government and the Parliament and co-chaired by State Secretary Madumarov and Speaker Sultanov. The agreement on a new constitution has effectively ended the opposition's "indefinite" protest on Ala-too Square, as the rally has turned into a "victory celebration." The pro-government rally in front of the Parliament building ended early in the afternoon. The compromise on a new constitution removes the most contentious grievance of the opposition, but numerous other issues remain, and the long struggle between President Bakiyev and the opposition is far from over. Nevertheless, people in Bishkek are in a celebratory mood, glad that the struggle ended peacefully, and in a compromise. END SUMMARY.

Parliament Adopts New Constitution

12. (SBU) Late on November 8, the Kyrgyz Parliament voted to adopt amendments to the constitution that substantially changed the structure of the Kyrgyz government. The "new" constitution appears to reduce the powers of the president,

while expanding the role of the parliament. Under its provisions, the president loses his authority to appoint the prime minister and ministers, and all ministries will be under the prime minister. The parliament will expand from 75 to 90 members, half elected by party list and half from single-member constituencies. The majority party in parliament will nominate the prime minister and form the government. President Bakiyev signed the amendments into effect on November 9, but under the provisions of the agreement, the president and the members of parliament will remain in office until their terms expire in 2010. (Note: Post has examined the Russian text of the new constitution, and our preliminary analysis of the changes will be reported septel. End Note.)

## Protest Turns into Celebration

13. (SBU) Following the midnight vote in Parliament on November 8, the opposition protest in Ala-too Square quickly turned into a celebration, with demonstrators setting off fireworks and music playing to the crowd. Opposition leaders addressed the crowd, calling the compromise a victory for the protesters. The celebratory atmosphere continued on November 9 after President Bakiyev signed the constitution into effect. Demonstrators began dismantling their tents on Ala-too Square, and families, women, and children began to join the crowd. By 16:00 local, there was a crowd of approximately 5000 on the square, listening to speeches and music. Speakers told that crowd that they could go home confident that they had achieved a victory. The pro-government demonstration on nearby Old Square had also ended by mid-afternoon, with the yurts dismantled and only a handful of die-hard protesters on the square. And after a week of mild, sunny weather, temperatures dropped and rain

BISHKEK 00001586 002.2 OF 002

clouds formed, portending a rapid end to the demonstration -- now a street party -- tonight.

## Comment

14. (C) Adoption of a new constitution has brought to a peaceful conclusion the week-long opposition demonstration. Both government and opposition figures have portrayed this compromise on the constitution as a victory, and the opposition can rightly claim that it forced change through non-violent protest. Opposition leader MP Omurbek Tekebayev hailed the compromise, but groused that the price of the compromise was that both Bakiyev and Kulov get to remain in office until the end of their terms. And while the constitutional issues appear to be settled (though much will depend on implementation), many other issues remain unresolved, such as the demand to turn state television into public television, and the demand to remove Bakiyev's relatives from office. Nevertheless, people in Bishkek are in a celebratory mood, glad that the struggle ended peacefully, and in a compromise.

YOVANOVITCH